Summary of Comments on "Revision of Handling of Trading Volume by Trading Participant Information for Futures and Options" and OSE's Responses

June 19, 2023

Osaka Exchange, Inc.

Osaka Exchange, Inc. (OSE) released its proposed revisions to the handling of information relating to trading volume by trading participant for futures and options on October 5, 2022 and sought public comments until November 4, 2022. We appreciate the cooperation of those who have submitted valuable comments in reviewing this matter.

The summary of the comments received and OSE's final response policy are as follows.

I . The summary of the comments received and OSE's responses

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1	I support the proposal to revise the information and publish the	Osaka Securities Exchange, Co., Ltd. (the former OSE) began			
	combined value of selling and buying volume, for the following	publishing trading volume by trading participant for futures and			
	reasons.	options in February 1992 as an independent initiative by the			
	① As I recall, the reason why this information was first disclosed	exchange, based on the market conditions at the time and other			
	30 years ago was related to the theory that the futures market	factors.			
	was escalating losses in the equity market - supposedly	Since then, in Japan, the share of proprietary trading by securities			
	because of arbitrage trading conducted on the proprietary	firms, which accounted for the majority of trading when the			
	accounts of foreign securities firms. Trading information	publication of this information began, has declined to about 10% for			
	regarding cash equities was already being shared among TSE	Nikkei 225 Futures trading. Meanwhile, since the 2000s, there has			
	member trading firms, but I assume it was thought that	been a trend towards non-disclosure of trading information in major			
	disclosing the same information regarding OSE 225 futures	markets both in Japan and abroad, in line with the shift from manual			
	would increase the transparency of supply and demand for the	trading on the physical trading floor to automated execution. So, the			
	Nikkei 225 component issues that were being used for	market environment has changed considerably since the publication			

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	arbitrage trading. In other words, while ostensibly it was	of this information started. In this context, we have received		
	improving the transparency of OSE derivatives, I believe that	comments from some market participants that, for instance, this		
	the real purpose was to improve the transparency of TSE cash	information has become an obstacle to market participation and		
	equities.	trading.		
	② Thirty years have passed since then; trading has become	Given these changes in the market environment, consistency with		
	automated, the share of proprietary accounts has dropped,	other markets, and concerns that certain investor groups and final		
	and the characteristics of market participants have changed.	beneficiaries of funds (e.g., individual investors) are unfairly		
	The concerns from that time are no longer relevant. On the	disadvantaged due to the information that we currently publish, we		
	other hand, it is natural for institutional investors to be	believe that we should change how we disclose such information.		
	concerned that their trading methods will be leaked.	Still, the information on trading volume by trading participant is used		
	③ However, it would also be irresponsible to suddenly	as reference for market trends. In light of this fact, among other		
	discontinue the publication of all such information. If	things, we have considered how to continue to provide this		
	information on supply and demand, which has been taken for	information without impeding anonymity in trading intentions		
	granted, was suddenly eliminated, market participants would	(inclinations to buy or sell), and as a result, have decided to change		
	have no reference for market liquidity. I believe that disclosing	the information we disclose to the combined value of selling and		
	the combined selling and buying volume is a solution to this	buying volume.		
	issue that can avoid concerning investors.	There are no plans to revise the publication of open interest by		
2	I agree with this revision.	trading participant.		
	Ensuring market transparency and fair market operations are both			
	important issues. I appreciate this revision as it aims for both of	Reference: Open Interest by Trading Participant		
	these things.	https://www.jpx.co.jp/english/markets/derivatives/open-		
3	We consider this revision of the handling of information on trading	interest/index.html		
	volume by trading participant for futures and options to be a			
	positive step forward in terms of investor protection.			

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	On the other hand, as major overseas exchanges consider ensuring	
	anonymous trading to be best practice, the vast majority of them	
	do not disclose or have discontinued disclosing trading information	
	by trading participant. In order to improve market integration and	
	functionality and to provide fair trading opportunities to more	
	investors, we see it as preferable to keep such information	
	undisclosed.	
	Japanese laws and regulations, in general, protect financial privacy	
	rights to the extent that they are not restricted by other laws and	
	regulations or by public welfare. Given that there are no specific	
	laws and regulations that would require the disclosure of the	
	names of trading participants, we would prefer that OSE respects	
	each trading participant's right to financial privacy.	
4	The daily publication of trading information for futures should be	
	discontinued. The reasons for this are as follows:	
	① There is no point in allowing public scrutiny, due in part to the	
	introduction of the give-up system, which allows orders to be	
	placed through multiple brokers.	
	② As such, the publication of information may cause market	
	participants to speculate unnecessarily, which may have a	
	negative impact on investor protection.	
	③ The cash equity market has already stopped publishing this	
	information. In order to provide consistency in cash equities	
	and futures, the disclosure of information for futures should	

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	also be discontinued.	
	On the other hand, the weekly publication of open interest is useful	
	and appropriate as a target for scrutiny as it provides information	
	on which clearing house is accumulating open interest, even with	
	the give-up system.	
5	The current information disclosure should be continued for the following reasons:	As the size of trades and the amount of information used in trading may differ depending on investor attributes, we haling that bread
	following reasons:	may differ depending on investor attributes, we believe that broad
	✓ This revision to combine the value of selling and buying volume is undesirable as it will cause a setback for information	and equal disclosure of information is important from the
		perspective of ensuring market transparency.
	disclosure and maintenance of market transparency.	However, some have raised concerns that the current disclosure of
	✓ Not publishing the information for futures and options is	selling and buying information separately is forcing certain investors
	inconsistent with a healthy stock market.	to pull back on trades, so from the perspective of ensuring fair
	✓ Given the fact that there is demand for the proactive	market participation, it is now difficult for us to say that the current
	disclosure of information, it is not good for the exchange itself	information disclosure is appropriate. In addition, we have had
	to reverse this trend.	comments that other markets in Japan and abroad, in general, do
	✓ I think not disclosing the most important element of securities	not disclose this information to ensure anonymity in trading
	trading, i.e., selling and buying, will not only not accomplish	intentions, and we also believe this to be the case. On the other
	the original purpose of doing so, but also undermine the	hand, we recognize that others see information on trading volume
	fairness of the exchange itself.	by trading participant serving as a reference for market trends.
	✓ The problem would be if it were only OSE not disclosing this	In light of these circumstances, the revision is aimed at continuing to
	information. You should consider this revision after looking at	disclose the information to the extent that it does not undermine the
	how overseas exchanges and others handle such information.	anonymity of trading intentions as described above, while ensuring
6	I oppose this revision for the following reasons:	fairness among investors when participating in our market. It is not
	\checkmark It can only be said that this revision is simply prioritizing the	intended to prioritize any particular investor group or to benefit any

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		interests of large investors, institutional investors, and		particular investor.		
		overseas investors who have superior financial resources,	•	Some also indicate that in the current market environment, where		
		more information, and so on, and will ignore or put individual		the share of proprietary trading by securities firms has declined, the		
		investors at a disadvantage.		current information which discloses the names of trading		
	✓	I am concerned that a major change in the form of disclosure		participants based on selling and buying for each issue can be easily		
		may create a mechanism in which a few large investors, such		misunderstood and is therefore not appropriate as investment		
		as the aforementioned market participants, will monopolize		reference information. This is another reason why we do not		
		profits.		consider it appropriate to continue the current disclosure.		
	✓	Since large investors (institutional investors) who have access	•	We will continue to make efforts to expand the dissemination of		
		to a large amount of information are able to obtain		information to ensure and improve the transparency of the market.		
		individual investors' trading information, while individual		At the same time, from the perspective of conducting fair and		
		investors can only rely on limited publicly available		impartial market operations, we will continue to make		
		information—including that in question—this review may lead		improvements where necessary, including in our response to this		
		to further inequality among investors.		revision.		
	✓	Considering the impact large investors have by trading on the	•	In addition, Japan Exchange Regulation under Japan Exchange		
		market, their information should be disclosed as much as it is		Group, Inc. (JPX) has been strictly monitoring transactions in both		
		now, or perhaps even more.		the equity and derivatives markets to make sure that there is no		
	✓	I feel that investors who trade large quantities of futures in the		irregular activity such as market manipulation. In recent years, there		
		market are trying to rack up their profits by causing		has been an increasing demand for information sharing among		
		commotion and building up unnecessary anxiety in the		major international markets due to the occurrence of unfair trading		
		market. So, there is no need to revise the rules to		and systemic risk that affects multiple countries, such as the collapse		
		accommodate these investors.		of Bearings, and information sharing among supervisory authorities		
	✓	The revision is unacceptable because it will conceal and/or		and market operators is progressing, such as with the Intermarket		
		sanction market manipulation or control by large investors and		Surveillance Group (ISG), of which JPX is also a member. We are		

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	institutional investors, AI-based trading, and large cross	sharing information regarding suspected fraud and bankruptcy risks			
	trades.	with the parties concerned and taking measures as necessary.			
7	When Bearings went bankrupt, their trading information had been				
	catching people's attention and had been a hot topic even before				
	they collapsed. Disclosing trading information is effective in terms				
	of detecting these kinds of anomalies.				
	In addition, this information needs to be disclosed to prevent				
	market manipulation.				
8	You claim that information disclosure has become an obstacle to	Specifically, we have received reports from multiple market			
	market participation and trading, and that investors' earnings may	participants that when a firm attempts to execute a trade over			
	be unfairly impaired by others using trading information to trade	several days, because their trading information is made public, other			
	earlier, but it is unclear what this means in practice. I wonder if this	market participants can spot this and trade based on speculation,			
	is just speculation.	and as a result, the firm is forced to pull back on the trade because			
	If a trading firm cannot be profitable when their trading	it is concerned about an increase in market impact (and therefore			
	information is being published, there must be a problem with how	execution costs). Other reports say that some trading opportunities			
	they are managing their funds.	(profits) that would otherwise be available are being lost because of			
		the publication of the information by the exchange.			
		In light of these comments, in order to ensure fairness among			
		investors, we recognize the need to revise the way we currently			
		disclose information as it has become a disincentive for certain			
		investors to participate in the market.			
9	Despite the Nikkei 225 increasing in value, the range of strike prices	Since the current information disclosure has raised concerns about			
	of Nikkei 225 Options for which the information is disclosed has not	the anonymity of investors' trading intentions, expanding the scope			
	changed. As such, the scope of disclosure has been reduced in a	of information disclosure to include options trading with relatively			

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	relative sense. Therefore, I would like OSE to keep disclosing the	low liquidity could lead to even more concerns.
	current information while also expanding the scope of information	• In addition, depending on the volume of trading by investors, the
	disclosure.	kind of situations that investors are worried about may occur
		regardless of the liquidity of the issue, and the current information
		disclosure itself is undesirable from the perspective of ensuring
		anonymity in trading intentions, regardless of whether the
		information concerns futures or options trading.
10	If the problem lies with information regarding specific securities	Thank you for your valuable opinion.
	firms being targeted, why not publish the names of those firms as	We have also received comments that the information on trading
	Company A and Company B so that they cannot be identified?	volume by trading participant (with company name and business
		type) is helpful for market trends.
		 In light of these opinions and comments from market participants,
		we consider it appropriate to continue disclosing the names of
		trading participants while revising the way information is handled by
		publishing the combined value of selling and buying volume in order
		to ensure anonymity in trading intentions.
11	The change in the publication of information will require system	Thank you for your valuable opinions.
	modifications. Since there will be a series of major revisions next	• Based on this feedback, we have decided to schedule the
	year, such as the addition of new products in May and a new margin	implementation date for November 6, 2023.
	calculation method (VaR) in November, system modification costs	
	would be incurred separately. Therefore, we would like OSE to	
	reconsider the timing and implement these changes in May when	
	the new products are released.	
12	I'm not sure what you mean by the combined value of selling and	For example, if the volumes of Nikkei 225 Futures contracts (the

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	buying. I would think that for every sale there is a purchase, so	nearest contract month) traded by Securities Company A during the		
	these would cancel each other out. Are you going to publish only	day session are 100 contracts sold and 200 contracts bought, the		
	the total trading value without company names?	information for Nikkei 225 Futures contracts (the nearest contrac		
		month) traded by Securities Company A during the day session of		
		that day will be published as follows:		
		(Before revision) Selling volume: 100 contracts (X), Buying volume: 200		
		contracts (Y) (After revision) Trading values 200 centracts (7)		
		(After revision) Trading volume: 300 contracts (Z)		
		Note: "X", "Y", and "Z" indicate ranking among the top 20		
12		companies in terms of trading volume.		
13	Please disclose why and how you initially deemed it appropriate to	Back then, outstanding arbitrage trading of futures selling and cash		
	disclose gross information. Also, how much do you expect the	equities buying had piled up, and there was a theory around the		
	trading volume to change after this revision?	market that selling of cash equities to clear the accumulated		
		arbitrage trades might be a factor in the decline in stock prices. In		
		light of such factors, we decided to publish the trading volume for		
		selling and buying separately.		
		Considering comments that the current handling of information is a		
		deterrent for market participation, we expect this revision to		
		promote market participation in a fair market environment.		
14	Securities firms can obtain this information by asking other	We do not think this review will have any particular impact on how		
	securities firms, either one-way or through exchange. In this case,	information is managed by trading participants. Information is not		
	the information would be concentrated with securities companies,	published in accordance with laws and regulations or the rules and		
	which would hinder fairness among market participants. In order	regulations of the exchange, and is not a material fact under the laws		

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	to ensure fairness, will this information be treated as insider	and regulations.		
	information, and will securities firms be prohibited from gathering			
	such information from others in the future?			

Comment Nos. 1, 2, 4 to 10, and 12 to 14 are from individuals; No. 3 is from FIA Japan; and No. 11 is from Rakuten Securities, Inc.

${\rm II}$. Our response policy

Daily disclosure will be revised as proposed, while for index futures and index options, based on the feedback, OSE will start publishing monthly selling and buying volumes in the following month.

(The details of new publication operation are as follows.)

${ m III}$. Implementation date

Based on the feedback, we have decided to schedule the implementation date for November 6, 2023.

New Publication Operation

Disclosure		Target Products	Sell and Buy	Regular Market and J-NET Trading	Day and Night Session	Number of Participant
	Daily	 Nikkei 225 Futures (Nearest 2 contract months) Nikkei 225 mini (Nearest 3 contract months) TOPIX Futures (Nearest 2 contract months) 	• combined	• separately	• separately	• Top 20 participant
Index Futures	Monthly (*)(**)	 Nikkei 225 Futures (Nearest 3 contract months as of the beginning of the month) Nikkei 225 mini (Nearest 3 contract months as of the beginning of the month) TOPIX Futures (Nearest 3 contract months as of the beginning of the month) 	• separately	• separately	• combined	• Top 20 participant
Index	Daily	Nikkei 225 Options (Most recently contract) ATM contract+2 ITM contracts+8 OTM contracts	• combined	• separately	• separately	• Top 20 participant
Options	Monthly (*)(***)	 Nikkei 225 Options (Most recently contract as of the end of the month) ATM contract+2 ITM contracts+8 OTM contracts 	• separately	• separately	• combined	• Top 20 participant
Securities Options	Daily	All underlying -Top 20 contracts	• combined	• separately	• Day session only	• Top 20 participant

^(*) The monthly disclosure will only be published on our website on the fifth business day of the following month.

^(**) For the June disclosure (TOPIX Futures), OSE publishes trading volume of June September and December contract.

^(***) For the June disclosure, OSE publishes trading volume of July.